FOLSOM ZONING CODE UPDATE

Zoning Seminar April 11, 2019

SEMINAR PURPOSE

- Provide an overview of the Folsom Zoning Code Update process
- Explain what a Zoning Code is what does it do
- Describe the Zoning Code relationship to the General Plan
- Present optional approaches to the Zoning Code (i.e., content, topical areas, standards, format)
- Describe how Federal and State law affect zoning
- Discussion





WHAT IS A ZONING CODE AND WHAT DOES IT DO?

- 1. Shapes **location**, **function**, **and appearance** of all land uses in a community
- 2. Establishes city **expectations** for development projects
- 3. Guards against land use conflicts
- 4. Protects environmental resources
- 5. Serves to **implement** the General Plan



WHAT IS A ZONING CODE?

Article 2 – Zones, Allowable Uses, and Development Standards

Title 18 - Development Code

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WHAT IS A ZONING CODE?

Article 2 – Zones, Allowable Uses, and Development Standards PRELIMINARY REVIEW DRAFT

June 2018

Title 18 – Development Code

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WHY IS FOLSOM UPDATING ITS ZONING CODE?

FOLSOM ZONING CODE UPDATE

ACHIEVE GENERAL PLAN CONSISTENCY

Policy LU 1.1.1 Zoning Ordinance:
 Ensure that the Folsom Zoning
 Ordinance is consistent with the policies and programs of the General Plan.

Growth and Change

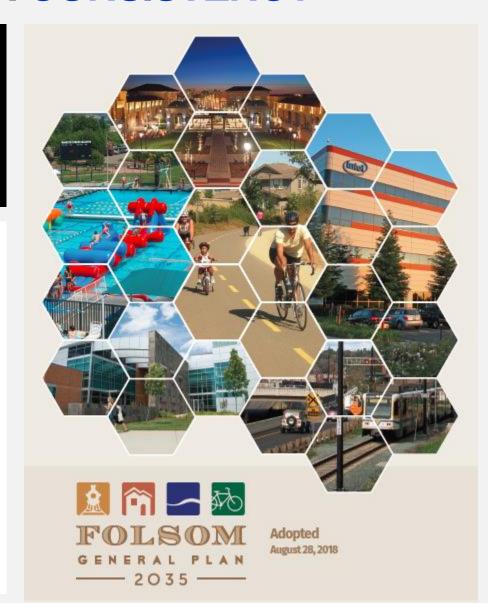
Folsom has grown considerably since its founding in the 1800s and incorporation in 1946. Throughout its history Folsom's growth has led to prosperity, and policies in this section aim to continue that legacy. Some policies are continuations of successful long-standing City policies, while others are new and reflect contemporary planning practices and anticipate future challenges and opportunities.

Goal LU 1.1

Retain and enhance Folsom's quality of life, unique identity, and sense of community while continuing to grow and change.

LU 1.1.1 Zoning Ordinance

Ensure that the Folsom Zoning Ordinance is consistent with the policies and programs of the General Plan. RDR





ACHIEVE GENERAL PLAN CONSISTENCY

Implementation Program LU-1

- Develop standards to encourage mixed use
 - East Bidwell Overlay area
 - Transit-oriented development around light rail stations
 - Automobile-oriented uses within one-quarter mile of light rail stations
- Update the Historic District Design and Development Guidelines

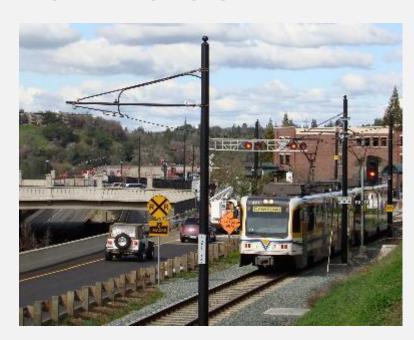




CREATE A CONTEMPORARY ZONING CODE

- Mixed Use Nodes /Districts and Corridors
- Mixed Use Design
- Transit Priority Areas (TPAs)
- Urban Centers
- Review Residential Densities
- Parking Standards









CLEARLY DEFINE OBJECTIVES FOR QUALITY DEVELOPMENT

- Contemporary Development Standards
- Community Design Standards
- Objective Standards



MAKE THE CODE EASIER TO USE

- Contemporary organization
- Use plain English, eliminate "legalese"
- Tables and graphics
- Cross-referencing
- Eliminate footnotes
- Clear definitions

Table 2-2 Residential Zone Development Standards







FIX THINGS THAT VEXED STAFF FOR YEARS

- Staff "fix-it" list
- Inconsistent terminology and standards
- Design review standards
- Antiquated land uses

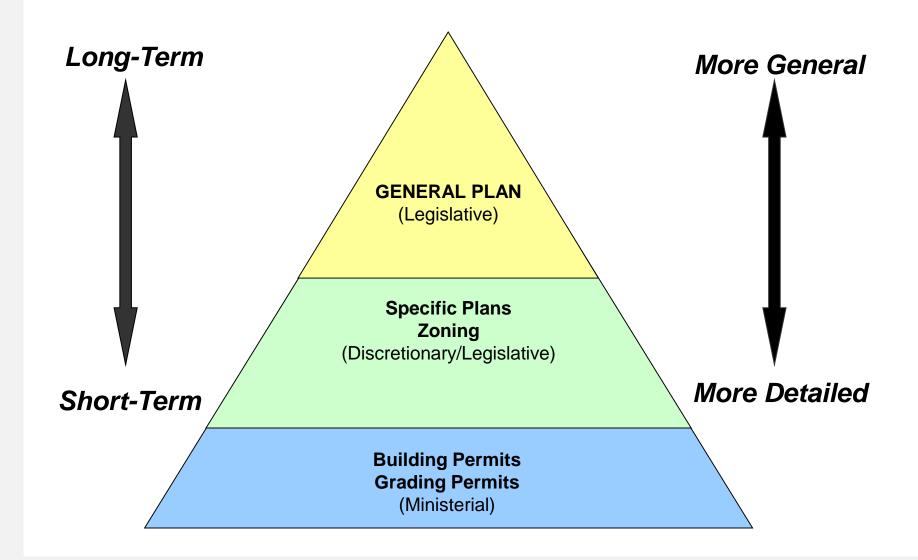
- Clarity
- Illustrations and graphics
- Signs

4.41	Pool Houses and	Definitions and standards are not clear. Don't meet second					
	Guest Houses	dwelling unit requirements, but are seeing more of these.		3/11/2019			
4.42	Day care	Consistency about what districts allow these.		3/11/2019			
4.43	Storage	As housing or retail/restaurants or as sheds in rear or side		3/11/2019			
	Containers	yard					MIG: Do you want to allow it?
4.44	Tiny Homes	How to address these, where to allow them and what kinds		3/11/2019			
		of conditions					
4.45		Need standards related to patio covers and shade		3/11/2019			MINTIER HARNISH: Possibly have as an
		structures in the code.					accessory use to a site?
4.46		Standards and Process for Unique Land Uses – Like Escape		3/11/2019			
		Folsom (escape room with bar)					
4.47	Sunrooms and	Sunrooms and California Rooms – Appropriate rear setback		3/11/2019			
	California Rooms	and lot coverage requirements	3/11/2013				
4.48	Second Dwelling	Second Dwelling Units – Need to clarify height limits and		3/11/2019			MIG: Let's discuss what the law allows and
	Units:	design standards					won't allow.
		Allow for garage conversions to create Second Dwelling	3/11/2019				
		Units if there is sufficient off-street covered parking to meet					
4.49		the requirements for the home. Similarly, allow the		3/11/2019			
4.45		conversion of a third/fourth garage bay if there remain					
		sufficient off-street covered parking to meet the					
		requirements for the home.					
4.50		Corner Lots and Second Dwelling Units - For corner lots and		3/11/2019			
		accessory structures as well as second dwelling units,					
		should City allow accessory structures and second dwelling					
		units on street side of corner lot be 5' from property line.					
		Some ROW extend 16' from centerline and some					
		easements may exist that prevent structure from being					





Hierarchy of Land Use Regulations

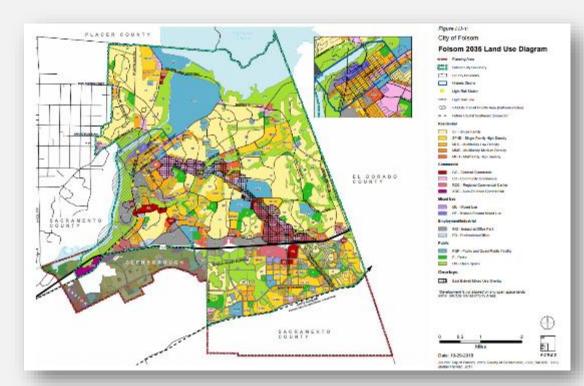




FOLSOM GENERAL PLAN

Topics Addressed (The "Elements")

- Land Use
- Mobility
- Economic Prosperity
- Housing
- Natural & Cultural Resources
- Public Facilities
- Parks & Recreation
- Safety & Noise
- Implementation





Growth and Change

Folsom has grown considerably since its founding in the 1800s and incorporation in 1946. Throughout its history Folsom's growth has led to prosperity, and policies in this section aim to continue that legacy. Some policies are continuations of successful long-standing City policies, while others are new and reflect contemporary planning practices and anticipate future challenges and opportunities.

Goal LU 1.1

Retain and enhance Folsom's quality of life, unique identity, and sense of community while continuing to grow and change.

LU 1.1.1 Zoning Ordinance

Ensure that the Folsom Zoning Ordinance is consistent with the policies and programs of the General Plan. RDR

LU 1.1.2 Land Use Cooperation

Coordinate with Sacramento, Placer, and El Dorado Counties, as well as the Sacramento Area Council of Governments (SACOG) and Sacramento Local Agency Formation Commission (LAFCo), on land use decisions that may impact Folsom.

LU 1.1.3 Annexation and Services

Require applicants applying for annexation of lands to the city to demonstrate the financial benefit to the City. RDR

LU 1.1.4 Sphere of Influence for Corporation Yard

Coordinate with LAFCO to revise the Sphere of Influence to permit the new corporation yard.

LU 1.1.5 Specific Plans

Require the adoption of specific plans for new growth areas.

LU 1.1.6 Compact Development Patterns

Encourage compact development patterns that support walking, bicycling, transit usage, and more efficient use of land. MPSP



LU 3.1.5 East Bidwell Street (\$)

Encourage new development along East Bidwell Street by creating a stronger mixed-use development pattern, both horizontal and vertical, with an emphasis on medium- and higher-density housing, while also addressing local and citywide demand for retail and services. RDR

LU 6.1.5 Off-Street Parking

Require sufficient off-street parking for residents be included in the design of all residential projects. Off-street parking for guests shall be included in the design of all multifamily projects. The City shall allow for reduced parking requirements for high-density residential and mixed-use developments near transit stations.

LU 4.1.4 Restrict Auto-Oriented Uses Around Transit Stations

Restrict new auto-oriented uses (e.g., automobile repair, gas station, car wash, drive through restaurants, mini storage facilities) within one-quarter mile of light rail stations. RDR

LU 6.1.8 Home-Based Businesses

With issuance of a home occupation permit, allow home offices and home-based businesses that are compatible with the character of the residential unit and do not significantly impact the neighborhood. RDR

LU 3.1.3 Mixed-Use Design

Encourage mixed-use developments to limit the number of access driveways, minimize building setbacks, and require active edges on ground floor spaces adjacent to sidewalks.

RDR

LU 1.1.9 Preserve Historic Resources

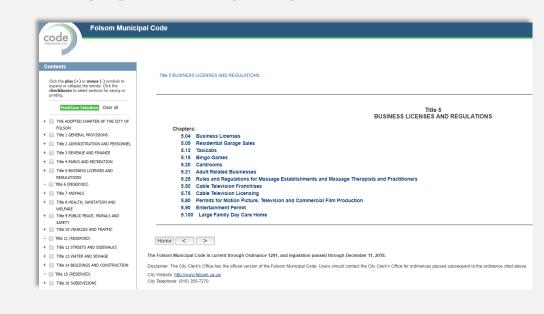
Recognize the importance of history in the City of Folsom, and preserve historic and cultural resources throughout the city, to the extent feasible. RDR

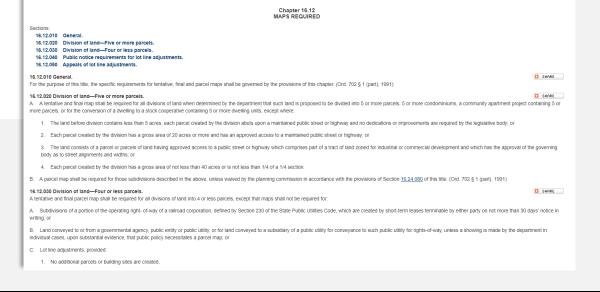


OTHER IMPLEMENTING REGULATIONS

Not Just Zoning...

- Title 5 Business Licenses and Regulations
- Title 8 Health, Sanitation, and Welfare
- Title 14 Building and Construction
- Title 16 Subdivisions
- Design Guidelines for Multifamily Developments







HOW THE ZONING CODE IMPLEMENTS THE GENERAL PLAN

FOLSOM ZONING CODE UPDATE

Residential

General Plan Designation

Single Family (2-4 du/ac)

Single Family High Density (4-7 du/ac)

- Multifamily Low Density (7-12 du/ac)
- Multifamily Medium Density (12-20 du/ac)
- Multifamily High Density (20-30 du/ac)

- R-1-L, Single Family Large Lot (max. 3 du/ac)
- R-1-ML, Single Family Medium Lot (max. 4.3 du/ac)
- R-1-M, Single Family Small Lot (max. 7.2 du/ac)
- May need corresponding zone
- R-2 (max. 14 du/ac)
- R-3 (max. 29 du/ac)
 R-M (max. 25.6 du/ac)



Commercial and Mixed Use

General Plan Designation

- General Commercial (0.5 FAR)
- Community Commercial (0.5 FAR)
- Regional Commercial (1.0 FAR)
- Auto-Oriented Commercial (0.3 FAR)
- Mixed Use (20-30 du/ac; 1.5 FAR)

- Historic Folsom Mixed Use (20-30 du/ac; 2.0 FAR)
- East Bidwell Overlay (20-30 du/ac; 1.5 FAR)

- C-1 (Neighborhood Business)
- C-2 (Central Business)
- C-3 (General Commercial)
- C-3 (General Commercial) or new zone?
- MU (Mixed Use General, Town Center Overlay, Entertainment District Overlay) or possibly new overlay instead?
- H-D (Historic District and Subdistricts)
- May need new zone



Employment/Industrial and Public

General Plan Designation

- Industrial/Office Park (1.2 FAR)
- Professional Office (0.5 FAR)
- Public and Quasi-Public (1.0 FAR)
- Parks

Open Space

- M-1 (Light), M-2 (General), M-L (Limited), and M-F (Industrial Frontage)
- BP (Business/Professional)
- AV (Airport)
- OSC (Open Space/Conservation)
- A-1-A (Agricultural Reserve)
- OSC (Open Space/Conservation)
- HCD (Habitat Conservation)



Various

General Plan Designation

Any and all designations

- SP (Specific Plan)
- PD (Planned Development)
- Combining Districts
 - A Agricultural
 - B Special Building Site
 - F Special Highway Frontage
 - H Special Height
 - CD Special Civic District
 - UUD Underground Utility
 - E-1 and E-2 (Residential Estates)





COMPREHENSIVE REORGANIZATION

Focused on three basic questions

- 1. What **can I do** in my zone or alternatively, in which zone **can I operate** a proposed use?
- 2. What are the **development standards** that apply?
- 3. What **permits do I need** and how do I get them?



CONSISTENT USE OF TABLES

Clear use regulations

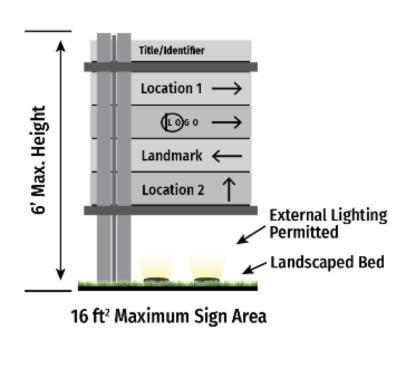
Utility, Transportation, and Communication Uses										
Broadcasting and Recording Studios	-	Р	Р	А						
Parking Structures	-	CUP	CUP	CUP	Section 18.60.280					
Public Safety Facilities	Р	Р	Р	P						
Wireless Telecommunication Facilities, Microcell	P	Р	Р	Р	Section 18.12.040(A) Section 18.60.450					
Wireless Telecommunication Facilities, Minor	MUP	MUP	MUP	-	Section 18.12.040(A) Section 18.60.450					
Wireless Telecommunication Facilities, Major	CUP	CUP	CUP	-	Section 18.12.040(A) Section 18.60.450					
Transit Stations and Terminals	-	CUP	CUP	CUP						
Utility Facilities and Infrastructures	CUP	CUP	CUP	CUP						
Retail, Service, and Office Uses										
Adult Oriented Businesses	-	-	CUP	-	Chapter 18.62					
Alcoholic Beverage Sales	Р	Р	Р	Р	Section 18.60.040					
Ambulance Services	-	CUP	CUP	-						
Animal Sales and Grooming Facilities	Р	Р	Р	Р	Section 18.12.040(B)					
Banks and Financial Establishments, General	Р	Р	Р	Р						



CONSISTENT USE OF GRAPHICS

Enhancing and visually depicting standards and design

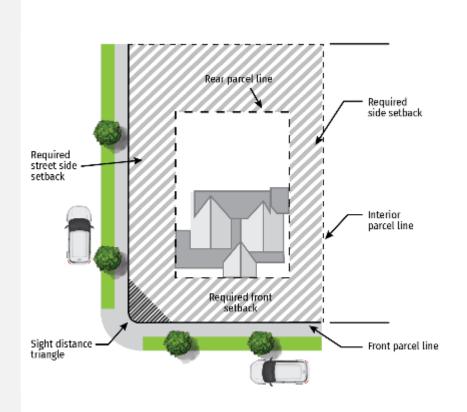


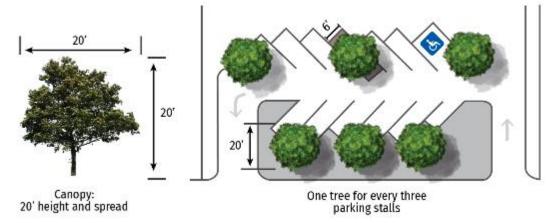


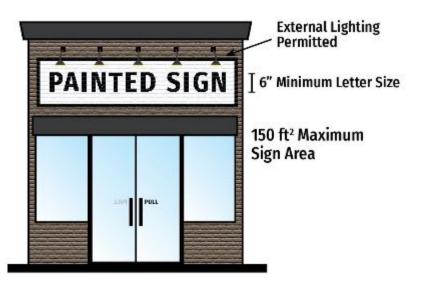


CONSISTENT USE OF GRAPHICS

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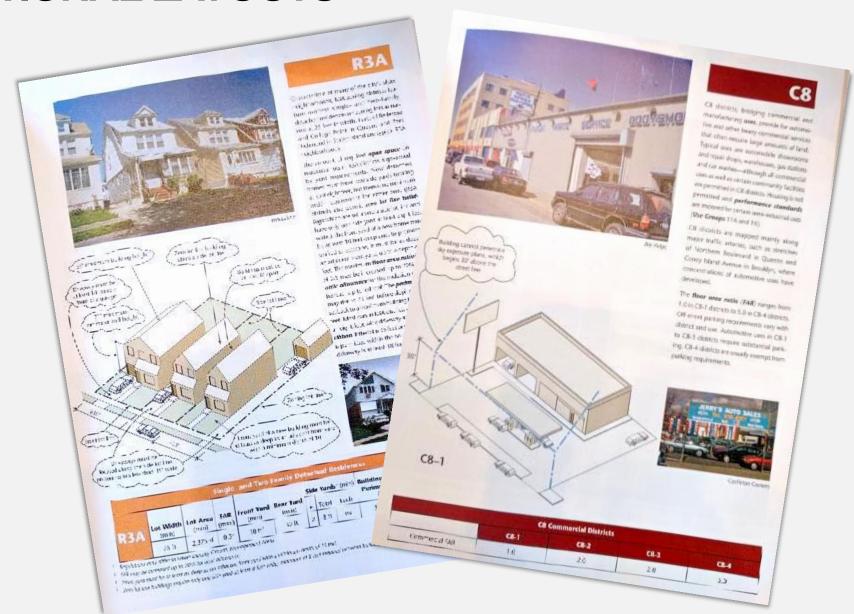




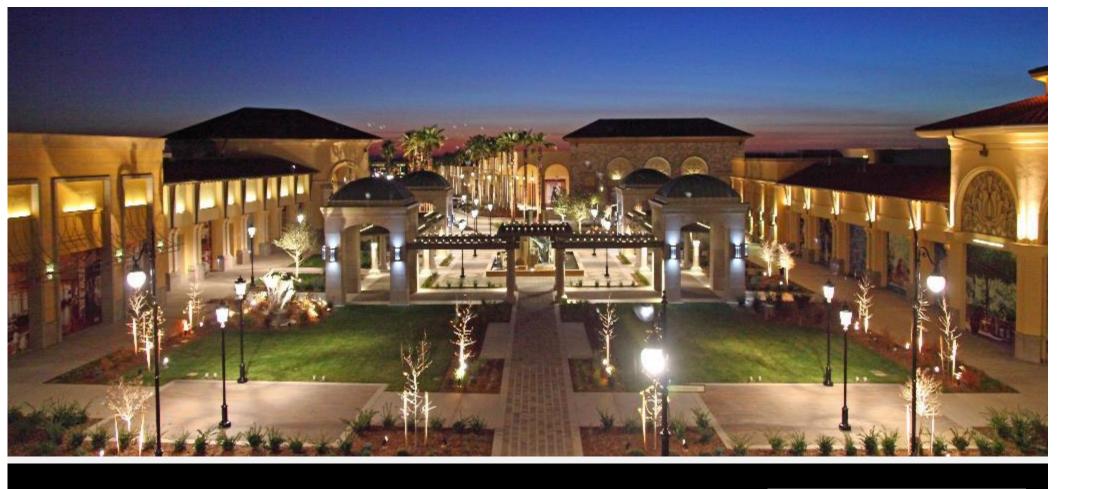




OPTIONAL LAYOUTS







ADDRESSING DESIGN

FOLSOM ZONING CODE UPDATE

GUIDELINES VERSUS REGULATIONS

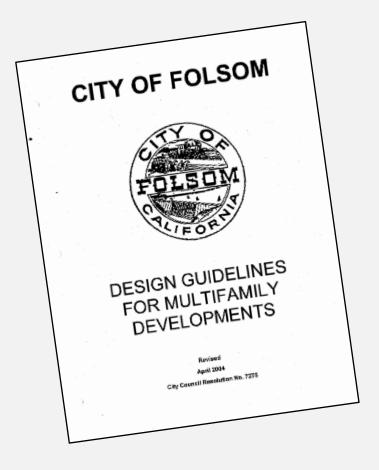
Should

versus

Shall



CURRENT RESOURCES



- Historic Commercial Design Criteria
- Historic Residential Design Criteria
- Lake Natoma Shores
 Design Guidelines
- Hillside Development Guidelines



SUBJECT TO PLANNING COMMISSION DESIGN REVIEW

- Office, Industrial, Commercial
 - $\ge 1,000 \text{ sf}$
 - significant exterior modifications
- Residential master home plans
- Multifamily Residential 2+ units
- Single-family Residential part of a planned development or tentative subdivision map



SUBJECT TO DIRECTOR-LEVEL DESIGN REVIEW

- Office, Industrial, Commercial
 - < 1,000 sf
 - minor exterior modifications
 - landscaping for new development
- Duplexes
- Custom single-family homes
- Residential additions and exterior alterations



NEW RULES FOR DESIGN REVIEW: MULTIFAMILY HOUSING

State Housing Accountability Act

- Applies to multifamily residential housing and mixed-use projects that are at least 2/3 residential
- Housing project cannot be denied or reduced in density if it complies with all *objective* general plan, zoning, and subdivision standards



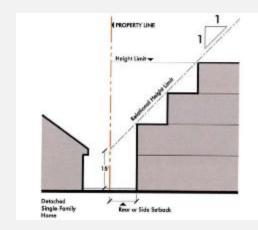
OBJECTIVE DESIGN STANDARDS

Traditional

- Height
- Setbacks
- Lot coverage
- Distances between buildings
- Open space requirements
- Landscape coverage

Potential (examples)

- Façade articulation (e.g., varied setbacks)
- Location of building entrances
- Pedestrian connections
- Window treatments
- Prohibition on certain materials
- Lighting
- Step-backs
- Downspouts







ADDRESSING HISTORIC RESOURCES AND PRESERVATION OPTIONS

- Simplify and consolidate parking, sign, and landscaping standards
- Make standards clear throughout the district





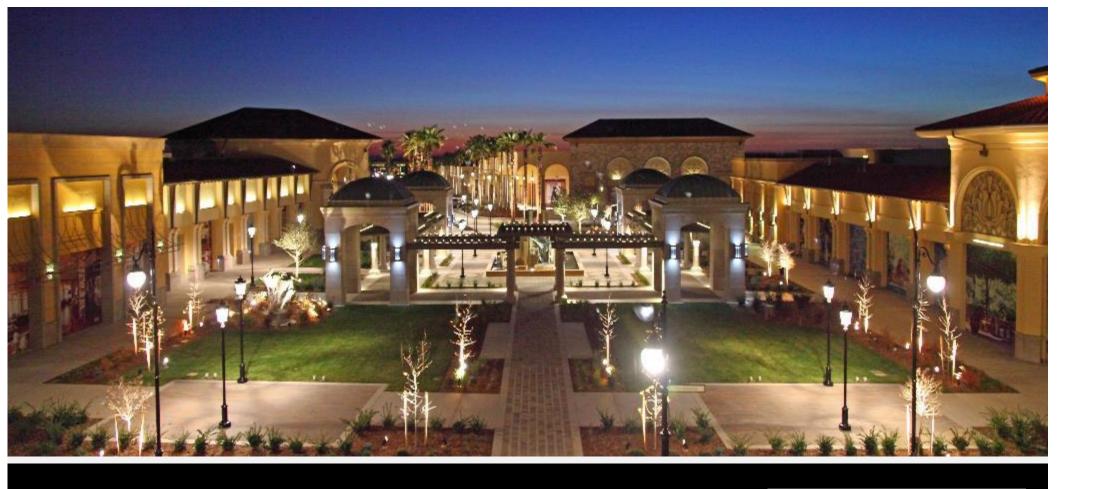
ADDRESSING HISTORIC RESOURCES AND PRESERVATION

- Simplify use regulations
- Incorporate specific design regulations
- Address legal descriptions of subdistricts and consider using zoning map boundaries instead









STREAMLINE AND IMPROVE REVIEW PROCESSES

FOLSOM ZONING CODE UPDATE

PERMIT PROCESSING PROCEDURES

Article 7 – Permit Processing Procedures

Title 18 – Development Code

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REVIEW AUTHORITY

The Review Authority table identifies those responsible for reviewing and making decisions on each type of application required by this Zoning Code.

Table 7-1 Review Authority				
Type of Action	Applicable Code Citation	Role of Review <u>Authority (1)(2)</u>		rity(1)(2)
		Director	Commission	Counci
A. Administrative Permits and Actions				
Administrative Use Permits	18.86	Decision	Appeal	Appeal
Development Code Interpretations	18.12	Decision	Appeal	Appeal
Joint/Off-Site Parking Plans	18.36	Decision	Appeal	Appeal
Minor Variances	18.100	Decision	Appeal	Appeal
Reasonable Accommodations	18.94	Decision	Appeal	Appeal
Sign Permits/Comprehensive Sign Programs	18.38	See Table 7-2 (Site Plan and Design Review Authorities)(3)		
Site Plan and Design Reviews	18.96	See Table 7-2 (Site Plan and Design Review Authorities)(3)		
Temporary Use Permits	18.98	Decision	Appeal	Appeal
Zoning Clearances	18.102	Issuance	Appeal	Appeal
B. Quasi-Judiolal Permits and Actions				
Conditional Use Permits	18.86		Decision	Appeal
Planned Development Permits	18.92		Decision	Appeal
Variances	18.100		Decision	Appeal
C. Legislative Actions				
Density Bonus for Affordable Housing	18.42		Recommend	Decision
Development Agreements and Amendments	18.114		Recommend	Decision
Development Code Text/Zoning Map Amendments	18.108		Recommend	Decision
General Plan Text/Map Amendments	18.108		Recommend	Decision
D. Subdivision Maps and Other Approvals				•
Tentative Maps, Final and Parcel Maps	See Table	5-1 (Subdivi	sion Review Autho	rities)
Lot Line Adjustments, Mergers, and Approvals	See Table	5-1 (Subdivi	sion Review Autho	rities)

Market

- "Decision" means that the Review Authority makes the final decision on the matter, "Appeal" means that the
 Review Authority may consider and decide upon appeals to the decision of an earlier decision making body,
 in compliance with Chapter 18.110 (Appeals); "Issuance" means that the Review Authority may consider and
 grant the request in compliance with this Development Code; "Recommend" means that the Review Authority
 should provide preliminary review and forward input to the decision-making Review Authority for
 consideration.
- Any Review Authority may defer action and refer the request to the next higher Review Authority level for consideration and final action. In cases where the Council is specified as the Review Authority, the Council shall be the final level of review.
- Site Plan and Design Review, as well as the review of Sign Permits and Comprehensive Sign Programs are shared by the Department Staff, the Director, and the Commission. The specific Review Authority for these actions are further specified in Table 7-2.



REVIEW AUTHORITY CONTINUED

18.94.030 - Review Authority

A. Applicable Review Authority. The applicable Review Authority for Site Plan and Design Review shall be as specified in Table 7-2 (Review Authority for Site Plan and Design Review), below, based on the type and/or size of structure or site improvement. Plans subject to review shall meet the standards of review identified in Section 18.94.040 D. Conditions of approval may be imposed through the review process to ensure that the project will be in compliance with those standards. The Review Authority's decision shall be subject to the findings specified in Subsection 18.94.050 E. (Required Findings), below. Any review items requiring Director or Commission review shall be subject to the application process specified in Section 18.94.040 (Application Filing, Processing, and Review). Any application or item subject to Site Plan and Design Review may be referred to a higher Review Authority in compliance with Subsection 18.94.050 B. (Referral of Application), below, or the review may be automatically elevated in compliance with Subsection C. (Discretionary Review by Other Review Authority), below.

Director Review

Commission Review

Council Review

Director Review. Items listed as Director review in Table 7-2 shall be subject to the review and approval of the Director. At the discretion of the Director, proposals that are listed as Director review items that may have the potential to be incompatible with or have an adverse effect on existing and surrounding property may be elevated to the level of Commission review as provided for in Subparagraph 2., below.

Commission Review. When accompanied by other quasi-judicial action items, listed as Commission review in Table 7-2, or where elevated by the Director, the application shall be subject to the review and approval of the Commission after consideration at a scheduled Commission meeting. The Commission shall also act as the Review Authority for appeals of the Director's decisions.

Council Review. When accompanied by other related legislative action items, the Council may provide the final review decision. The Council shall also act as the Review Authority for appeals of the Commission's decisions.



SITE PLAN AND DESIGN REVIEW - REVIEW AUTHORITY

Table 7-2	Review Level(1)(2)		
Review Authority for Site Plan and Design Review	Director	Commission ⁽³⁾	
RESIDENTIAL CONSTRUCTION ACTIVITIES			
Residential New Construction			
1-Story Single-family and Two-family	Decision	Appeal	
2-Story Single-family and Two-family	Decision	Decision/Appeal	
Multi-family (attached or detached)	Recommend	Decision	
Residential Additions, Modifications, and/or Accessory Structures			
All Residential Additions, Modifications, and/or Accessory Structures	Decision	Appeal	
Other Residential Construction or Improvemen	nts (6)		
Façade or exterior improvements (exclusive of color changes) in the single- and two-family zones	Decision	Appeal	
Façade or exterior improvements (inclusive of color changes) multi-family zones	Decision	Decision/Appeal	
Fences and walls (all)	Decision	Appeal	
Front yard porches	Decision	Appeal	



SITE PLAN AND DESIGN REVIEW - REVIEW AUTHORITY

Table 7-2	Review Level(1)(2)		
Review Authority for Site Plan and Design Review	Director	Commission ⁽³⁾	
Pools and spas	Decision	Appeal	
Roof pitch changes	Decision	Appeal	
NON-RESIDENTIAL CONSTRUCTION ACTIVITIES	ES		
Non-Residential New Construction (including A	Accessory Structures	;)	
All new structures, except accessory structures and signs	Recommend	Decision	
Accessory structures	Decision	Appeal	
Non-Residential Additions and Modifications			
Additions < 1,000 sq. ft.	Decision	Appeal	
Additions > 1,001 sq. ft.	Recommend	Decision	
Other Non-Residential Construction			
Façade or exterior improvements (inclusive of color changes)	Decision	Appeal	
Fences and walls (all)	Decision	Appeal	
Landscaping	Decision	Appeal	
Restriping of parking lots	Decision	Appeal	
Roof pitch changes	Decision	Appeal	



SITE PLAN AND DESIGN REVIEW - REVIEW AUTHORITY

SIGNS AND SIGN PROGRAMS		
Comprehensive Sign Programs	Decision	Appeal
Signs (excluding freeway and monument signs) permanent and temporary	Decision	Appeal
Freeway signs	Decision	Decision
Monument signs	Decision	Appeal
OTHER REVIEW		
Joint and Off-Site Parking Plans	Decision	Appeal
Newspaper Racks	Decision	Appeal
Outdoor Dining	Decision	Appeal
Planned Development Permits	Recommend	Decision
Public Telephones	Decision	Appeal
Subdivisions/Condominiums	Recommend	Decision

Notes:

- "Decision" means that the Review Authority makes the final decision on the matter; "Appeal" means that the Review Authority may consider and decide upon appeals to the decision of an earlier Review Authority, in compliance with Chapter 18.110 (Appeals); "Recommend" means that the Review Authority should provide preliminary review and forward input to the next higher Review Authority for consideration.
- The Review Authority may defer action and refer the request to the next higher Review Authority for the final decision in compliance with Subsection 18.94 B. (Referral of Application), below.
- All decisions of the Commission are appealable to the Council in compliance with Chapter 18.110 (Appeals).





CHANGES IN STATE AND FEDERAL LAW AFFECTING ZONING

- Accessory dwelling units
- Wireless telecommunications provisions
- Affordable housing and density bonus
- Sign regulations



STANDARDS FOR SPECIFIC USES

Most changes in State law apply to specific uses which are covered in Article 4: Standards for Specific Uses

Article 4 – Regulations for Specific Land Uses and Activities

Title 18 – Development Code

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ACCESSORY DWELLING UNITS

- Allowability
- Design consistency
- Development standards
- Parking provisions





California Department of Housing and Community Development Where Foundations Begin

Accessory Dwelling Unit Memorandum

December 2016



WIRELESS TELECOMMUNICATIONS PROVISIONS

- Updated wireless telecommunications standards pertaining to height and allowability
- Addition of small-cell/DAS sites
- Updated noticing requirements for compliance with Federal and State law
- Co-location





AFFORDABLE HOUSING AND DENSITY BONUS

- Density bonus provisions
- Housing affordability for seniors and those with special needs
- Transitional, supportive, and single-room occupancy housing
- Objective standards for affordable housing projects
- Conversion requirements from affordable to market-rate

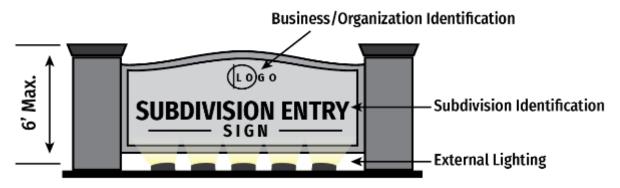


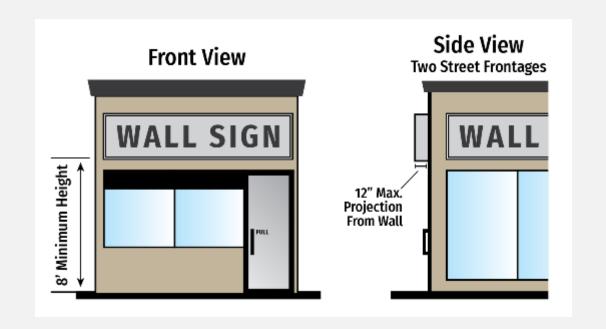




SIGN REGULATIONS

- Message substitution
- Noticing
- Content neutrality







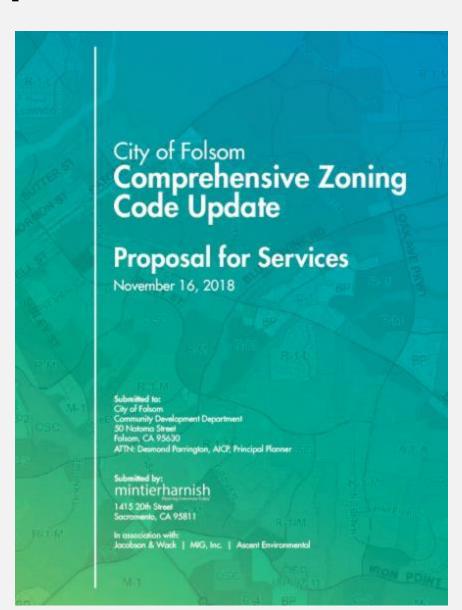


OVERVIEW OF THE WORK PROGRAM AND ENGAGEMENT

FOLSOM ZONING CODE UPDATE

PHASES OF THE PROJECT

- Project initiation
- Zoning District Provisions
- General Site Planning and Specific
 Use Standards
- Administrative Provisions
- Public Review Draft Zoning Code and Map
- CEQA Compliance
- Public Review and Adoption
- Implementation





CODE PREPARATION STEPS

STEP 1 — Administrative Draft

STEP 2 — Staff Review

STEP 3 — Preliminary Draft

STEP 4

Planning and Historic District
Commission Review

STEP 5 — Public Review Draft



PUBLIC ENGAGEMENT

- Stakeholder Interviews
- Community StudySession
- Planning and Historic
 District Commission
 Workshops (5)
- Public Hearings







DISCUSSION

Zoning Seminar April 11, 2019

